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ADDITIONAL REPORT

OF THE

JOINT COMMITTEE ON REDUCTION OF NONESSENTIAL FEDERAL EXPENDITURES CONGRESS OF THE UNITED STATES

PURSUANT TO

SECTION 601 OF THE REVENUE ACT OF 1941

ON

FEDERAL PERSONNEL AND PAY

NOVEMBER AND OCTOBER 1959

Printed for the use of the Joint Committee on Reduction of Nonessential Federal Expenditures

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CONGRESS OF THE UNITED STATES

JOINT COMMITTEE ON REDUCTION OF NONESSENTIAL FEDERAL EXPENDITURES

(Created pursuant to sec. 601 of the Revenue Act of 1941)

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FEDERAL PERSONNEL IN EXECUTIVE BRANCH, NOVEMBER 1959 AND OCTOBER 1959, AND PAY, OCTOBER 1959 AND SEPTEMBER 1959

NOTE WITH REFERENCE TO PERSONAL SERVICE EXPENDITURE FIGURES

It should be noted that the latest expenditure figures for personal service shown in table I of this report are for the month of October 1959 and that they are compared with personal service expenditure figures for the month of September 1959, whereas the latest employment figures covered in this report are for the month of November 1959 and are compared with the month of October 1959. This lag in personal service expenditure figures is necessary in order that actual expenditures may be reported.

(*Figures in the following report are compiled from signed official personnel reports by the various agencies and departments of the Federal Government. Table I shows total personnel employed inside and outside the United States, and pay, by agency. Table II shows personnel employed inside the United States. Table III shows personnel employed outside the United States. Table IV gives by agency the industrial workers employed by the Federal Government. For purposes of comparison, figures for the previous month are shown in adjoining columns. Table V is a separate report on foreign nationals who are not counted in tables I, II, III, and IV.*)

PERSONNEL AND PAY SUMMARY

(See table I, p. 2)

Information in monthly personnel reports for November 1959 submitted to the Joint Committee on Reduction of Nonessential Federal Expenditures is summarized as follows:

Total and major categories	Civilian personnel in executive branch			Payroll (in thousands) in executive branch		
	In November numbered—	In October numbered—	Increase (+) or decrease (−)	In October was—	In September was—	Increase (+) or decrease (−)
Total [1]	**2,372,832**	**2,348,807**	**+24,025**	**$1,050,466**	**$1,040,074**	**+$10,392**
Agencies exclusive of Department of Defense	1,316,387	1,289,090	+27,297	564,736	558,791	+5,945
Department of Defense	1,056,445	1,059,717	−3,272	485,730	481,283	+4,447
Inside the United States	2,212,579	2,188,442	+24,137			
Outside the United States	160,253	160,365	−112			
Industrial employment	562,807	565,207	−2,400			
Foreign nationals	**181,464**	**182,765**	**−1,301**	**22,752**	**21,899**	**+853**

[1] Exclusive of foreign nationals shown in the last line of this summary.

Table I, below, breaks down the above figures on employment and pay by agencies.

Table II, page 5, breaks down the above employment figures to show the number inside the United States by agencies.

Table III, page 7, breaks down the above employment figures to show the number outside the United States by agencies.

Table IV, page 8, breaks down the above employment figures to show the number in industrial-type activities by agencies.

Table V, page 9, shows foreign nationals by agencies not included in tables I, II, III, and IV.

TABLE I.—*Consolidated table of Federal personnel inside and outside the United States employed by the executive agencies during November 1959, and comparison with October 1959, and pay for October 1959, and comparison with September 1959*

Department or agency	Personnel				Pay (in thousands)			
	November	October	Increase	Decrease	October	September	Increase	Decrease
Executive departments (except Department of Defense):								
Agriculture	87,594	90,263		2,669	$38,897	$39,928		$1,031
Commerce [1] [2]	62,969	40,009	22,960		15,947	15,119	$828	
Health, Education, and Welfare	59,909	59,477	432		27,099	[3] 27,063	36	
Interior	51,058	51,289		231	25,507	26,524		1,017
Justice	30,087	30,020	67		17,178	[3] 17,247		69
Labor	6,216	6,102	114		3,236	3,196	40	
Post Office	560,269	553,979	6,290		227,226	221,520	5,706	
State [4]	36,270	36,212	58		16,455	16,057	398	
Treasury	74,413	74,519		106	38,278	38,048	230	
Executive Office of the President:								
White House Office	407	405	2		244	246		2
Bureau of the Budget	434	435		1	334	341		7
Council of Economic Advisers	32	31	1		27	27		
Executive Mansion and Grounds	72	72			33	33		
National Security Council	61	61			44	44		
Office of Civil and Defense Mobilization	1,760	1,773		13	1,111	1,121		10
President's Advisory Committee on Government Organization	4	5		1	3	3		
President's Committee on Fund Raising Within the Federal Service	4	5		1	4	4		
Independent agencies:								
Alaska International Rail and Highway Commission	2	2			2	2		
American Battle Monuments Commission	496	498		2	84	80	4	
Atomic Energy Commission	6,703	6,714		11	4,312	4,262	50	
Board of Governors of the Federal Reserve System	598	602		4	348	345	3	
Boston National Historic Sites Commission	2	2			1	1		
Civil Aeronautics Board	728	719	9		464	462	2	
Civil Service Commission	3,621	3,644		23	1,920	1,924		4
Civil War Centennial Commission	5	6		1	4	4		
Commission of Fine Arts	4	4			3	3		

See footnotes at end of table, p. 4.

TABLE I.—*Consolidated table of Federal personnel inside and outside the United States employed by the executive agencies during November 1959, and comparison with October 1959, and pay for October 1959, and comparison with September 1959*—Continued

Department or agency	Personnel				Pay (in thousands)			
	November	October	Increase	Decrease	October	September	Increase	Decrease
Independent agencies—Continued								
Commission on Civil Rights	75	73	2		40	42		2
Commission on International Rules of Judicial Procedure	3	3			6	3	3	
Development Loan Fund	90	84	6		63	62	1	
Export-Import Bank of Washington	222	223		1	146	147		1
Farm Credit Administration	824	830		6	491	487	4	
Federal Aviation Agency	33,983	33,832	151		19,136	19,075	61	
Federal Coal Mine Safety Board of Review	7	7			4	4		
Federal Communications Commission	1,275	1,267	8		768	760	8	
Federal Deposit Insurance Corporation	1,231	1,240		9	709	711		2
Federal Home Loan Bank Board	957	956	1		546	551		5
Federal Mediation and Conciliation Service	343	346		3	267	263	4	
Federal Power Commission	837	826	11		510	511		1
Federal Trade Commission	738	737	1		486	489		3
Foreign Claims Settlement Commission	46	49		3	35	35		
General Accounting Office	5,047	5,075		28	2,757	2,770		13
General Services Administration [8]	27,321	27,351		30	11,627	11,738		111
Government Contract Committee	30	30			17	16	1	
Government Printing Office	6,532	6,552		20	3,199	3,386		187
Housing and Home Finance Agency	11,003	11,001	2		[8] 5,964	5,984		20
Hudson-Champlain Celebration Commission	3	3			3	3		
Indian Claims Commission	16	16			14	16		2
Interstate Commerce Commission	2,304	2,291	13		1,332	1,343		11
Lincoln Sesquicentennial Commission	6	6			4	4		
National Aeronautics and Space Administration	9,525	9,437	88		5,702	5,720		18
National Capital Housing Authority	325	326		1	134	133	1	
National Capital Planning Commission	43	42	1		25	21	4	
National Gallery of Art	314	307	7		119	121		2
National Labor Relations Board	1,579	1,503	76		918	900	18	
National Mediation Board	117	112	5		84	77	7	
National Science Foundation	562	633		71	315	291	24	
Outdoor Recreation Resources Review Commission	35	30	5		20	17	3	
Panama Canal	13,876	13,935		59	5,948	4,018	1,930	
Railroad Retirement Board	2,328	2,344		16	1,113	1,129		16
Renegotiation Board	293	293			211	210	1	
Saint Lawrence Seaway Development Corporation	170	166	4		96	97		1

See footnotes at end of table, p. 4.

STATEMENT BY SENATOR HARRY F. BYRD (D. Va.) CHAIRMAN OF THE JOINT COMMITTEE ON REDUCTION OF NONESSENTIAL FEDERAL EXPENDITURES, in connection with the monthly report on federal personnel and pay for November 1959. For release in afternoon papers, Wednesday, December 30, 1959.

Executive agencies of the Federal Government reported civilian employment in the month of November totaling 2,372,832. This was a net increase of 24,025 as compared with employment reported in the preceding month of October.

Civilian employment reported by the executive agencies of the Federal Government, by months in fiscal year 1960, which began July 1, 1959, follows:

Month	Employment	Increase	Decrease
July	2,370,694	3,703	--
August	2,364,320	--	6,374
September	2,345,359	--	18,961
October	2,348,807	3,448	--
November	2,372,832	24,025	--

Total federal employment in CIVILIAN AGENCIES for the month of November was 1,316,387, an increase of 27,297 as compared with the October total of 1,289,090. Total civilian employment in the MILITARY AGENCIES in November was 1,056,445, a decrease of 3,272 as compared with 1,059,717 in October.

Civilian agencies reporting the larger increases were Commerce Department with 22,960, Post Office Department with 6,290, Veterans Administration with 491 and Department of Health, Education and Welfare with 432. The larger decreases were reported by Agriculture Department with 2,669, Interior Department with 231 and Tennessee Valley Authority with 220. The increase reported by Commerce Department was due largely to special census activities, and the decreases in Agriculture and Interior Departments were largely seasonal.

In the Department of Defense, decreases in civilian employment were reported by the Department of the Army with 2,263 and the Department of the Navy with 1,697. The Department of the Air Force reported an increase of 702.

Inside the United States civilian employment increased 24,137, and outside the United States civilian employment decreased 112. Industrial employment

Inside the United States civilian employment increased 24,137, and outside the United States civilian employment decreased 112. Industrial employment by federal agencies in November totaled 562,807, a decrease of 2,400.

These figures are from reports certified by the agencies as compiled by the Joint Committee on Reduction of Nonessential Federal Expenditures.

FOREIGN NATIONALS

The total of 2,372,832 civilian employees certified to the Committee by federal agencies in their regular monthly personnel reports includes some foreign nationals employed in U. S. Government activities abroad, but in addition to these there were 181,464 foreign nationals working for U. S. military agencies during November who were not counted in the usual personnel reports. The number in October was 182,765. A breakdown of this employment for November follows:

COUNTRY	TOTAL	ARMY	NAVY	AIR FORCE
Belgium	11	--	--	11
England	3,449	--	--	3,449
France	21,789	17,120	--	4,669
Germany	81,749	69,380	57	12,312
Japan	64,158	21,175	16,750	26,233
Korea	5,799	5,799	--	--
Morocco	3,901	2	833	3,066
Netherlands	43	--	--	43
Norway	23	--	--	23
Saudi Arabia	1	--	--	1
Trinidad	541	--	541	--
TOTAL	181,464	113,476	18,181	49,807

TABLE I.—*Consolidated table of Federal personnel inside and outside the United States employed by the executive agencies during November 1959, and comparison with October 1959, and pay for October 1959, and comparison with September 1959*—Continued

Department or agency	Personnel				Pay (in thousands)			
	November	October	Increase	Decrease	October	September	Increase	Decrease
Independent agencies—Continued								
Securities and Exchange Commission	936	936			568	565	3	
Selective Service System	6,275	6,251	24		1,764	1,780		16
Small Business Administration	2,008	2,008			1,184	1,167	17	
Smithsonian Institution	1,091	1,071	20		461	465		4
Soldiers' Home	1,012	1,018		6	302	312		10
South Carolina, Georgia, Alabama, and Florida Water Study Commission	36	35	1		22	17	5	
Subversive Activities Control Board	27	28		1	22	22		
Tariff Commission	236	233	3		153	153		
Tax Court of the United States	150	149	1		104	102	2	
Tennessee Valley Authority	14,117	14,337		220	7,616	7,762		146
Texas Water Study Commission	31	28	3		20	16	4	
United States Information Agency	10,811	10,796	15		3,614	3,758		144
Veterans' Administration	[6] 173,167	172,676	491		67,212	67,832		620
Virgin Islands Corporation	622	660		38	124	102	22	
Total, excluding Department of Defense	**1,316,387**	**1,289,090**	**30,872**	**3,575**	**564,736**	**558,791**	**9,420**	**3,475**
Net increase, excluding Department of Defense			**27,297**				**5,945**	
Department of Defense:								
Office of the Secretary of Defense	1,802	1,816		14	1,256	1,188	68	
Department of the Army	387,632	389,895		2,263	175,430	173,296	2,134	
Department of the Navy	350,692	352,389		1,697	168,189	165,628	2,561	
Department of the Air Force	316,319	315,617	702		140,855	141,171		316
Total, Department of Defense	**1,056,445**	**1,059,717**	**702**	**3,974**	**485,730**	**481,283**	**4,763**	**316**
Net change, Department of Defense			**3,272**				**4,447**	
Grand total, including Department of Defense [7]	**2,372,832**	**2,348,807**	**31,574**	**7,549**	**1,050,466**	**1,040,074**	**14,183**	**3,791**
Net increase, including Department of Defense			**24,025**				**10,392**	

[1] November figure includes 186 seamen on the rolls of the Maritime Administration and their pay.

[2] November figure includes 29,389 enumerators for the census of agriculture as compared with 6,426 in October.

[3] Revised on basis of later information.

[4] November figure includes 13,274 employees of the International Cooperation Administration, as compared with 13,293 in October, and their pay. These ICA figures include employees who are paid from foreign currencies deposited by foreign governments in a trust fund for this purpose. The November figure includes 3,193 of these trust fund employees and the October figure includes 3,205.

[5] Includes 3 employees of the Federal Facilities Corporation.

[6] Subject to revision.

[7] Exclusive of personnel and pay of the Central Intelligence Agency and the National Security Agency.

TABLE II.—*Federal personnel inside the United States employed by the executive agencies during November 1959, and comparison with October 1959*

Department or agency	November	October	Increase	Decrease
Executive departments (except Department of Defense):				
Agriculture	86,581	89,233		2,652
Commerce [1]	62,424	39,478	22,946	
Health, Education, and Welfare	59,464	59,026	438	
Interior	50,609	50,841		232
Justice	29,801	29,736	65	
Labor	6,126	6,005	121	
Post Office	559,057	552,806	6,251	
State [2]	8,829	8,864		35
Treasury	73,877	73,984		107
Executive Office of the President:				
White House Office	407	405	2	
Bureau of the Budget	434	435		1
Council of Economic Advisers	32	31	1	
Executive Mansion and Grounds	72	72		
National Security Council	61	61		
Office of Civil and Defense Mobilization	1,760	1,773		13
President's Advisory Committee on Government Organization	4	5		1
President's Committee on Fund Raising Within the Federal Service	4	5		1
Independent agencies:				
Alaska International Rail and Highway Commission	2	2		
American Battle Monuments Commission	14	14		
Atomic Energy Commission	6,662	6,675		13
Board of Governors of the Federal Reserve System	598	602		4
Boston National Historic Sites Commission	2	2		
Civil Aeronautics Board	728	719	9	
Civil Service Commission	3,618	3,641		23
Civil War Centennial Commission	5	6		1
Commission of Fine Arts	4	4		
Commission on Civil Rights	75	73	2	
Commission on International Rules of Judicial Procedure	3	3		
Development Loan Fund	90	84	6	
Export-Import Bank of Washington	222	223		1
Farm Credit Administration	814	820		6
Federal Aviation Agency	33,145	32,997	148	
Federal Coal Mine Safety Board of Review	7	7		
Federal Communications Commission	1,273	1,265	8	
Federal Deposit Insurance Corporation	1,229	1,238		9
Federal Home Loan Bank Board	957	956	1	
Federal Mediation and Conciliation Service	343	346		3
Federal Power Commission	837	826	11	
Federal Trade Commission	738	737	1	
Foreign Claims Settlement Commission	46	49		3
General Accounting Office	4,972	5,001		29
General Services Administration [3]	27,317	27,347		30
Government Contract Committee	30	30		
Government Printing Office	6,532	6,552		20
Housing and Home Finance Agency	10,862	10,862		
Hudson-Champlain Celebration Commission	3	3		
Indian Claims Commission	16	16		
Interstate Commerce Commission	2,304	2,291	13	
Lincoln Sesquicentennial Commission	6	6		
National Aeronautics and Space Administration	9,523	9,435	88	
National Capital Housing Authority	325	326		1
National Capital Planning Commission	43	42	1	
National Gallery of Art	314	307	7	
National Labor Relations Board	1,555	1,480	75	

See footnotes at end of table, p. 6.

TABLE II.—*Federal personnel inside the United States employed by the executive agencies during November 1959, and comparison with October 1959*—Continued

Department or agency	November	October	Increase	Decrease
Independent agencies—Continued				
National Mediation Board	117	112	5	
National Science Foundation	562	633		71
Outdoor Recreation Resources Review Commission	35	30	5	
Panama Canal	394	400		6
Railroad Retirement Board	2,328	2,344		16
Renegotiation Board	293	293		
Saint Lawrence Seaway Development Corporation	170	166	4	
Securities and Exchange Commission	936	936		
Selective Service System	6,119	6,096	23	
Small Business Administration	2,079	2,079		
Simthsonian Institution	1,081	1,060	21	
Soldiers' Home	1,012	1,018		6
South Carolina, Georgia, Alabama, and Florida Water Study Commission	36	35	1	
Subversive Activities Control Board	27	28		1
Tariff Commission	236	233	3	
Tax Court of the United States	150	149	1	
Tennessee Valley Authority	14,115	14,335		220
Texas Water Study Commission	31	28	3	
United States Information Agency	2,723	2,750		27
Veterans' Administration	[4] 172,071	171,586	485	
Total, excluding Department of Defense	**1,259,271**	**1,232,058**	**30,745**	**3,532**
Net increase, excluding Department of Defense			**27,213**	
Department of Defense:				
Office of the Secretary of Defense	1,757	1,772		15
Department of the Army	336,934	338,814		1,880
Department of the Navy	328,557	330,334		1,777
Department of the Air Force	286,060	285,464	596	
Total, Department of Defense	**953,308**	**956,384**	**596**	**3,672**
Net decrease, Department of Defense			**3,076**	
Grand total, including Department of Defense	**2,212,579**	**2,188,442**	**31,341**	**7,204**
Net increase, including Department of Defense			**24,137**	

[1] November figure includes 186 seamen on the rolls of the Maritime Administration.

[2] November figure includes 1,879 employees of the International Cooperation Administration, as compared with 1,923 in October.

[3] Includes 3 employees of the Federal Facilities Corporation.

[4] Subject to revision.

TABLE III.—*Federal personnel outside the United States employed by the executive agencies during November 1959, and comparison with October 1959*

Department or agency	November	October	Increase	Decrease
Executive departments (except Department of Defense):				
Agriculture	1,013	1,030		17
Commerce	545	531	14	
Health, Education, and Welfare	445	451		6
Interior	449	448	1	
Justice	286	284	2	
Labor	90	97		7
Post Office	1,212	1,173	39	
State [1]	27,441	27,348	93	
Treasury	536	535	1	
Independent agencies:				
American Battle Monuments Commission	482	484		2
Atomic Energy Commission	41	39	2	
Civil Service Commission	3	3		
Farm Credit Administration	10	10		
Federal Aviation Agency	838	835	3	
Federal Communications Commission	2	2		
Federal Deposit Insurance Corporation	2	2		
General Accounting Office	75	74	1	
General Services Administration	4	4		
Housing and Home Finance Agency	141	139	2	
National Aeronautics and Space Administration	2	2		
National Labor Relations Board	24	23	1	
Panama Canal	13,482	13,535		53
Selective Service System	156	155	1	
Small Business Administration	19	19		
Smithsonian Institution	10	11		1
Tennessee Valley Authority	2	2		
United States Information Agency	8,088	8,046	42	
Veterans' Administration	[2] 1,096	1,090	6	
Virgin Islands Corporation	622	660		38
Total, excluding Department of Defense	**57,116**	**57,032**	**298**	**124**
Net increase, excluding Department of Defense			**84**	
Department of Defense:				
Office of the Secretary of Defense	45	44	1	
Department of the Army	50,698	51,081		383
Department of the Navy	22,135	22,055	80	
Department of the Air Force	30,259	30,153	106	
Total, Department of Defense	**103,137**	**103,333**	**187**	**383**
Net decrease, Department of Defense			**196**	
Grand total, including Department of Defense	**160,253**	**160,365**	**395**	**507**
Net decrease, including Department of Defense			**112**	

[1] November figure includes 11,395 employees of the International Cooperation Administration, as compared with 11,370 in October. These ICA figures include employees who are paid from foreign currencies deposited by foreign governments in a trust fund for this purpose. The November figure includes 3,193 of these trust fund employees and the October figure includes 3,205.

[2] Subject to revision.

TABLE IV.—*Industrial employees of the Federal Government inside and outside the United States employed by the executive agencies during November 1959, and comparison with October 1959*

Department or agency	November	October	Increase	Decrease
Executive departments (except Department of Defense):				
Agriculture	3,296	3,282	14	
Commerce	2,020	1,622	398	
Interior	6,481	6,908		427
Treasury	5,142	5,236		94
Independent agencies:				
Atomic Energy Commission	152	149	3	
Federal Aviation Agency	780	772	8	
Federal Communications Commission	13	13		
General Services Administration	1,215	1,221		6
Government Printing Office	6,532	6,552		20
National Aeronautics and Space Administration	9,525	9,437	88	
Panama Canal	6,931	6,939		8
Tennessee Valley Authority	11,360	11,614		254
Virgin Islands Corporation	622	660		38
Total, excluding Department of Defense	**54,069**	**54,405**	**511**	**847**
Net decrease, excluding Department of Defense			**336**	
Department of Defense:				
Department of the Army:				
Inside the United States	[1] 137,050	[2] 137,845		795
Outside the United States	[1] 8,400	[2] 8,443		43
Department of the Navy:				
Inside the United States	202,067	203,557		1,490
Outside the United States	522	522		
Department of the Air Force:				
Inside the United States	158,985	158,713	272	
Outside the United States	1,714	1,722		8
Total, Department of Defense	**508,738**	**510,802**	**272**	**2,336**
Net decrease, Department of Defense			**2,064**	
Grand total, including Department of Defense	**562,807**	**565,207**	**783**	**3,183**
Net decrease, including Department of Defense			**2,400**	

[1] Subject to revision.

[2] Revised on basis of later information.

TABLE V.—*Foreign nationals working under United States agencies overseas, excluded from tables I through IV of this report, whose services are provided by contractual agreement between the United States and foreign governments, or because of the nature of their work or the source of funds from which they are paid, as of November 1959 and comparison with October 1959*

Country	Total		Army		Navy		Air Force	
	November	October	November	October	November	October	November	October
Belgium	11	12					11	12
England	3,449	3,695					3,449	3,695
France	21,789	22,019	17,120	17,018			4,669	5,001
Germany	81,749	81,422	69,380	69,103	57	57	12,312	12,262
Japan	64,158	64,714	21,175	21,286	16,750	16,950	26,233	26,478
Korea	5,799	6,449	5,799	6,449				
Morocco	3,901	3,844	2	5	833	832	3,066	3,007
Netherlands	43	42					43	42
Norway	23	23					23	23
Saudi Arabia	1						1	
Trinidad	541	545			541	545		
Total	**181,464**	**182,765**	**113,476**	**113,861**	**18,181**	**18,384**	**49,807**	**50,520**

FOREIGN NATIONALS

Table 5 segregates and accounts for certain categories of personal services rendered to the U.S. Government overseas, which cannot be regarded as ordinary direct employment.

Generally, this personal service is rendered military agencies overseas under agreements with the foreign governments. In most cases the employment is indirect. The foreign governments hire the employees. The U.S. military agencies in most cases administer or direct the activity.

Personnel hired and used under such circumstances cannot be properly considered in the same category as regular employment, but they are used and should be counted for what they are.

The Joint Committee on Reduction of Nonessential Federal Expenditures is endeavoring to identify these groups of employees and to count them along with, but separate from, the regularly reported U.S. employment overseas.

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